### Bulletin 97-2

1997 S.C. act number (S.254)(R.260) automobile insurance reform

July 21, 1997

The purpose of this bulletin is to notify insurers of the immediately effective provisions of 1997 S.C. Act Number (S.254)(R.260), which became law on July 3, 1997. That Act reformed the State of South Carolina's automobile insurance delivery and residual market systems. The Act includes provisions which repeal or modify the mandate upon insurers to underwrite; the mandate upon insurers to use legislatively-enacted or administratively-determined class plans, merit rating plans, and territorial plans; the mandate upon motor vehicle owners to carry, in all instances, insurance as proof of financial responsibility; the South Carolina Reinsurance Facility and its annual recoupment charges; and automobile insurance premium rate prior-approval.

Since these delivery and residual market systems have been in place since 1974 and, for the most part, are unique to the State of South Carolina, the effective date of the Act was set legislatively at March 1, 1999, to allow insurers, insurance agents, and State regulators the opportunity to prepare to properly implement all provisions of the Act. However, certain provisions of the Act became law upon July 3, 1997. This bulletin will address four of those immediately-effective provisions. Later bulletins will continue to implement and to interpret if necessary the Act. Those bulletins will be mailed to all insurers licensed to transact property and casualty insurance business within this State and also will be posted upon this Agency's Internet web page at http://www.state.sc.us/doi.

A complete copy of the Act can be found upon the State of South Carolina's Legislative Systems Internet web page at http://www.lpitr.state.sc.us/bills/254.htm. In addition, an indexed copy of the Act along with a summary can be obtained from this Agency for \$5.00, the cost of copying, handling, and shipping. To receive a copy, please contact Tim Baker, Executive Assistant to the Director for Governmental Affairs, at the State of South Carolina Department of Insurance, 1612 Marion Street, Post Office Box 100105, Columbia, South Carolina 29202-3105; at electronic mail address tbaker@doi.state.sc.us; or at telecopier facsimile transmission number (803) 737-6229.

The Independent Insurance Agents of South Carolina has scheduled four seminars, at which Department of Insurance staff will also instruct, designed to brief its members, any insurer staff, and all interested persons upon the provisions of the Act. Those seminars are set for:

Date	Location	Time	
August 14, 1997	Columbia, South Carolina	1:00 p.m. to 4:00 p.m.	
August 19, 1997	Greenville, South Carolina	1:00 p.m. to 4:00 p.m.	
August 20, 1997	Florence, South Carolina	10:00 a.m. to 1:00 p.m.	
August 21, 1997	Charleston, South Carolina	10:00 a.m. to 1:00 p.m.	

Details and registration information can be obtained from that trade association by contacting Becky H. McCormack, Education Director, at telephone number (803) 731-9460; at telecopier facsimile transmission number (803) 772-6425; or at 800 Gracern Road, Post Office Box 210008, Columbia, South Carolina 29221.

#### I. PROOF OF INSURANCE

Section 22 of the Act adds Section 56-10-225 to the Code. That new Code Section requires that, at all times, motor vehicle owners must maintain proof of financial responsibility in their motor vehicles and must display that proof upon the demand of a law enforcement officer. The Act does not prescribe the form or the complete content of the proof; it only requires proof that "the motor vehicle is an insured vehicle." Therefore, the proof should include at least the insurer's name, policy number, policy term, vehicle identification number, insured identification, and coverage information or a statement that coverage meets this State's minimum financial responsibility requirements. Proof of financial responsibility issued under commercial automobile policies, such as garage dealer's policies, which do not insure specific vehicles, need not include vehicle identification. As a result, insurers must make certain that such insureds receive an adequate number of documents to evidence proof. Although timing of enforcement of Section 22 is a law enforcement issue, insurers, within 90 days, must notify all insureds of the requirement that proof be maintained and displayed pursuant to the law and must make certain that those insureds have such proof of insurance. If proof of coverage which complies with the requirements of Section 56-10-225 has been given to insureds during the current policy period, then new proof is not required to be issued. However, insurers must notify those insureds within the 90 day limit of the obligation to maintain and display such proof.

# II. VOLUNTARY MARKET OUTLETS FOR SOUTH CAROLINA REINSURANCE FACILITY DESIGNATED PRODUCERS

Section 18 of the Act repeals S.C. Code Ann. Section 38-77-590(c)(3) (Supp. 1996). That Section originally prohibited designated agents from having any direct or indirect connection with any automobile insurance voluntary market outlet. Therefore, repeal of that prohibition now provides designated agents with an 18-month opportunity before the implementation date of the repeal of the mandate-to-underwrite to develop agency agreements. During that opportunity period, designated agents may place risks through

their servicing carriers and with their voluntary market outlets. Insurers wishing to pursue such agency agreements may contact the designated agents' trade association, the South Carolina Association of Auto Insurance Agents, Inc., through Lucy M. Peters, Executive Vice President, at 3963 Rivers Avenue, Charleston, South Carolina 29405; at telephone number (803) 554-2865; or at telecopier facsimile transmission number (803) 554-2864.

# III. MANDATE-TO-OFFER LOWER THAN MINIMUM LIMITS UNDERINSURED MOTORIST COVERAGE MODIFIED

On September 3, 1996, within Butler v. Unisun Insurance Company, \_\_\_\_\_\_\_ S.C. \_\_\_\_\_, 475 S.E. 2d 758 (1996), the State of South Carolina Supreme Court held that S.C. Code Ann. Section 38-77-160 (Supp. 1995) requires that insurers make a meaningful offer to applicants for automobile insurance coverage of underinsured motorist coverage at limits less than the minimum liability limits required by law. Section 3 of the Act amends S.C. Code Ann. Section 38-73-470 (Supp. 1996), effective July 3, 1997, in pertinent part; to add: "there is no requirement for an insurer or an agent to offer underinsured motorist coverage at limits less than the statutorily required bodily injury or property damage limits."

IV. ESTABLISHMENT OF A JOINT UNDERWRITING ASSOCIATION AS THE RESIDUAL MARKET MECHANISM FOR AUTOMOBILE INSURANCE — SELECTION OF THE JUA'S ADVISORY BOARD'S NON-TRADE-ASSOCIATION-AFFILIATED INSURER MEMBER

Beginning upon March 1, 1999, insureds who cannot find automobile insurance in the voluntary market may purchase that coverage, at self-sustaining rates, from the Associated Auto Insurers Plan, a newly-established joint underwriting association. Despite that delayed effective date, much must be accomplished quickly before that Plan can issue policies in 1999. For instance, among other requirements, an Advisory Board must be selected and seated, a plan of operation must be developed and implemented, and a Plan administrator and servicing carriers must be selected.

The make-up of the Advisory Board — which must be seated and hold an organizational meeting within 90 days of the Act's July 3, 1997 effective date — is detailed within Section 20, Section 38-91-130(a) of the Act. Five insurer representatives will sit upon the 15 member Advisory Board: one member of the American Insurance Association selected by that Association; one member of the Alliance of American Insurers selected by that Alliance; one member of the National Association of Independent Insurers selected by that Association; one domestic insurer, regardless of trade association affiliation, selected by the Director; and "(o)ne insurer which is not affiliated with the forgoing trade organizations and which is elected by such nonaffiliated insurers voting in person or by proxy."

Attached to this bulletin as Attachment Number One is a list of 129 non-trade-association-affiliated insurers which the Department of Insurance has determined to be eligible to vote for the Advisory Board's non-trade-association-affiliated insurer seat. The

list was compiled by comparing membership listings provided to the Department of Insurance by AIA, AAI, and NAII against this Department's list of all licensed property and casualty insurers which have underwritten any line of automobile insurance within this State within the past two years or which have any line of automobile insurance premium rates and insurance policy forms approved for sale within this State.

In order to meet the time lines mandated by the Act, the following actions must take place by the following dates:

- 1. All insurers must carefully review the attached list. Non-trade-association-affiliated insurers which are not on the attached list must immediately contact the Director by telecopier facsimile transmission at (803) 737-6229. The voting list will be finalized at 5:00 p.m., on Friday, August 1, 1997.
- 2. An open meeting of non-trade-association-affiliated insurers will be held at 9:00 a.m., on Friday, August 8, 1997, at the State of South Carolina Department of Insurance, Room Number 401, 1612 Marion Street, Columbia, South Carolina 29201. This meeting has been scheduled only to allow non-trade-association-affiliated insurers the opportunity and the location to meet to discuss issues relevant to selection of the non-trade-association-affiliated insurer Board member. Attendance is voluntary. Department of Insurance staff will open the meeting and will facilitate if necessary and if wanted any discussion. Department of Insurance staff will not, in any manner, participate in the selection process.
- 3. Votes will be received in person from 3:00 p.m. to 5:00 p.m., on Friday, August 15, 1997, at the State of South Carolina Department of Insurance, Room Number 401, 1612 Marion Street, Columbia, South Carolina 29201. If in-person voting will be done for another insurer by proxy, then the Proxy attached to this bulletin as Attachment Number Three must be completed, with original signatures, and must be delivered with the vote. Proxy copies transmitted by telecopier facsimile transmission will not be accepted.
- 4. All votes received by mail must be received by the Director by 5:00 p.m., on Friday, August 15, 1997. Votes submitted by mail must be submitted to the State of South Carolina Department of Insurance, 1612 Marion Street, Post Office Box 100105, Columbia, South Carolina 29202 upon the Ballot attached to this bulletin as Attachment Number Two. If voting by mail will be done by proxy, then the Proxy attached to this bulletin as Attachment Number Three must be completed, with original signatures, and must be attached to the Ballot. Proxy copies transmitted by telecopier facsimile transmission will not be accepted.

The above time lines are mandatory. They will not be extended. Individual continuances will not be allowed. A bulletin seating the Advisory Board will be issued upon *August 22*, 1997. Any questions concerning the list or the voting process must be directed, in writing, by telecopier facsimile transmission to the Director. Questions asked by insurers, however, will not stay or continue the above time lines. Failure of any insurer to comply

with the time lines will be considered a waiver of that insurer's opportunity to participate in the selection process.

Lee P. Jedziniak
Director of Insurance

### **ATTACHMENT 1**

NON-TRADE-ASSOCIATION-AFFILIATED INSURERS ELIGIBLE TO VOTE FOR THE SOUTH CAROLINA ASSOCIATED AUTO INSURERS PLAN'S ADVISORY BOARD'S NON-TRADE-ASSOCIATION-AFFILIATED INSURER MEMBER

- 1. Agricultural Insurance Company
- 2. AIG National Insurance Company, Inc.
- 3. AIU Insurance Company
- 4. Alliance Assurance Company of America
- 5. Alpha Property & Casualty Insurance Company
- 6. American Alliance Insurance Company
- 7. American Alternative Insurance Corporation
- 8. American Economy Insurance Company
- 9. American Fire and Casualty Company
- 10. American Hardware Mutual Insurance Company
- 11. American Healthcare Indemnity Company
- 12. American Home Assurance Company
- 13. American International Pacific Insurance Company
- 14. American International South Insurance Company
- 15. American Loyalty Insurance Company
- 16. American National Fire Insurance Company
- 17. American Reliable Insurance Company
- 18. American Security Insurance Company
- 19. American Spirit Insurance Company
- 20. American States Insurance Company
- 21. Amica Mutual Insurance Company
- 22. Atlantic Insurance Company
- 23. Atlantic Mutual Insurance Company
- 24. Balboa Insurance Company
- 25. Benchmark Insurance Company
- 26. Berkeley Insurance Company of the Carolinas
- 27. Birmingham Fire Insurance Company of Pennsylvania
- 28. Canal indemnity Company
- 29. Canal Insurance Company
- 30. Capital City Insurance Company, Inc.
- 31. Catawba Insurance Company
- 32. Centennial Insurance Company
- 33. Century-National Insurance Company
- 34. The Cincinnati Casualty Company
- 35. The Cincinnati Indemnity Company

- 36. Cincinnati Insurance Company
- 37. CNL/Insurance America, Inc.
- 38. Colonia Insurance Company
- 39. Commerce and Industry Insurance Company
- 40. Consolidated American Insurance Company
- 41. Continental National Indemnity Company
- 42. Eagle American Insurance Company
- 43. Fidelity and Casualty Company of New York
- 44. First Colonial Insurance Company
- 45. First National Insurance Company of America
- 46. General Insurance Company of America
- 47. Generali U. S. Branch
- 48. Genesis Insurance Company
- 49. Granite State Insurance Company
- 50. Great American Insurance Company
- 51. Great West Casualty Company
- 52. Greater New York Mutual Insurance Company
- 53. Gulf Insurance Company
- 54. Hanover Insurance Company
- 55. Highlands Insurance Company
- 56. Home Insurance Company
- 57. Illinois National Insurance Company
- 58. Independent Property & Casualty Insurance Company
- 59. Insurance Company of the State of Pennsylvania
- 60. Intercargo Insurance Company
- 61. International Insurance Company
- 62. Interstate Indemnity Company
- 63. Lincoln National Health and Casualty Insurance Company
- 64. Lyndon Property Insurance Company
- 65. Manufacturers Alliance Insurance Company
- 66. Massachusetts Bay Insurance Company
- 67. Middlesex Insurance Company
- 68. Millers Mutual Insurance Association
- 69. Mutual Service Casualty Insurance Company
- 70. National American Insurance Company
- 71. National Casualty Company
- 72. National Continental Insurance Company
- 73. National Liability and Fire Insurance Company
- 74. National Union Fire Insurance Company of

Pittsburgh, Pennsylvania

- 75. Nationwide Mutual Fire Insurance Company
- 76. Nationwide Mutual Insurance Company
- 77. Nationwide Property and Casualty Insurance Company
- 78. New Hampshire Indemnity Company Insurance
- 79. New Hampshire Insurance Company
- 80. Nichido Fire and Marine Insurance Company, Ltd., US Branch

- 81. The Nippon Fire and Marine insurance Company, Ltd.,
- US Branch
- 82. NN Insurance Company
- 83. Nobel Insurance Company
- 84. Nonprofits' Insurance Association, An Interinsurance Exchange
- 85. Nonprofits' Mutual (RRG), Inc.
- 86. Northbrook Indemnity Company
- 87. Northbrook National Insurance Company
- 88. Northbrook Property and Casualty Insurance Company
- 89. Northwestern National Insurance Company
- 90. Ohio Casualty Insurance Company
- 91. Ohio Farmers Insurance Company
- 92. Ohio Indemnity Company
- 93. Old Republic Insurance Company
- 94. Ooida Risk Retention Group, Inc.
- 95. Penn National Security Insurance Company
- 96. Pennsylvania Manufacturers Association Insurance Company
- 97. Pennsylvania Manufacturers Indemnity Company
- 98. Pennsylvania National Mutual Casualty Insurance Company
- 99. Philadelphia Indemnity Insurance Company
- 100. Pinnacle Insurance Company
- 101. Preferred Mutual Insurance Company
- 102. Progressive Northern Insurance Company
- 103. Progressive Speciality Insurance Company
- 104. Republic Western Insurance Company
- 105. Safeco Insurance Company of America
- 106. Scottsdale Indemnity Company
- 107. The Sea Insurance Company of America
- 108. Select Insurance Company
- 109. Sentry Insurance, A Mutual Company
- 110. South Carolina Insurance Company
- 111. Southern Fire and Casualty Company
- 112. Southern Mutual Church Insurance Company
- 113. Southern Pilot Insurance Company
- 114. Spartan Property Insurance Company
- 115. State Farm Mutual Automobile Insurance Company
- 116. State National Insurance Company, Inc.
- 117. Sun Insurance Office of America, Inc.
- 118. T.H.E. Insurance Company
- 119. TIG Countrywide Insurance Company
- 120. TIG Insurance Company
- 121. TIG Premier Insurance Company
- 122. Triton Insurance Company
- 123. Underwriters Insurance Company
- 124. Ulico Casualty Company
- 125. United Financial Casualty Company

- 126. Voyager Property and Casualty Insurance Company127. Westfield Insurance Company128. Westport Insurance Company129. Windsor Insurance Company

### ATTACHMENT 2

# SOUTH CAROLINA ASSOCIATED AUTO INSURERS PLAN ADVISORY BOARD'S NON-TRADE-ASSOCIATION-AFFILIATED INSURER SELECTION

## BALLOT

On behalf ofas its authorized representative, property (S.254)(R.260), Section 20, Section 21997), I hereby cast the follown-trade-association-affiliated insurable Advisory Board of the South Caroli	38-91-130(a) ( owing vote rer member t	effective upon July 3, or votes for the to be seated upon the	
Advisory Board Member		Number of Votes	
[If more than one vote, on behalf of this Ballot, then appropriate Proxies attached for those votes to be transmitted by telecopier facsimile.  By my signature upon this Ballot, of the above-detailed insurer, or insuto cast the vote, or votes, which I have	s, with origing valid and contrainsmission like the contraint the contra	al signatures, must be ounted. Proxy copies will not be accepted.] at I have the authority	
By:	Signature	ture	
	Typed or Pr	rinted Name	
	Title and In	surer Name	
Sworn to before me this day	Business Ad	dress	

## **ATTACHMENT 3**

# SOUTH CAROLINA ASSOCIATED AUTO INSURERS PLAN ADVISORY BOARD'S NON-TRADE-ASSOCIATION-AFFILIATED INSURER SELECTION

### PROXY

	[Insurer Name]
as its substitute and proxinsurer to be seated as member upon the Advis Auto Insurers Plan. See tion 20, Section 38-91-130 proxy must be made on, o mail to the State of Sou Office Box 100105, 1612 Mor in person at the State	titute and appoint
heretofore given to any p	s, replaces, and revokes any and all proxies erson or persons for the above purposes. This pose only and, therefore, is final, binding, and
This Proxy has been e	xecuted upon [date].
Ву: _	Signature of Insurer Officer
	Typed or Printed Name of Insurer Officer
_	Type of Insurer Officer

Sworn to before me